



Priority Recommendations for Integrating Ocean Observations to Improve NOAA's Hurricane Intensity Forecasts

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Introduction

On September 8, 1900, the great Galveston Hurricane tore through the Texas island, with winds exceeding 130 miles per hour and a 15-foot storm surge. While Isaac Monroe Cline, the Galveston Weather Bureau climatologist, was aware the hurricane had passed over Cuba, wireless ship-to-shore communication was not available in 1900 to provide up-to-date information indicating the hurricane was strengthening and heading toward Texas. As the storm neared, Cline became increasingly suspicious of the weather and attempted to warn the citizenry of the approaching risk by raising the hurricane warning flags atop the Galveston Weather Bureau building the day before the hurricane struck. However, many people stayed on the beach and, to this day, the 1900 Galveston hurricane remains the Nation's deadliest natural disaster, with more than 8,000 people killed and over 3,600 homes and buildings destroyed¹. This storm focused Cline's research on understanding the physical forces of tropical cyclones and devising rules for forecasts and warning, together resulting in significant contributions to forecasters and the public.

"I decided that I could be of greater service to humanity by determining what are the physical forces in the cyclones that develop the storm tides and by devising rules for use in forecasting and warning the public in advance of their arrival"
-Isaac Cline

The unprecedented 2020 Atlantic hurricane season² highlights the massive improvements in hurricane forecasts over the past 120 years — and how important it is to improve them further. Whereas the error in 48-hour track forecasts has been reduced by more than half in the past two decades, intensity forecasts remain a challenge, particularly with storms that rapidly intensify. The unprecedented 2020 hurricane season also highlighted what scientists do, and do not, know about how hurricanes will change as the climate warms.

Scientists are increasingly aware of the important role the ocean plays in weather prediction. However, the frequency and density of ocean observations do not match the amount of data available for atmospheric parameters. The 2020 hurricane season underscores the importance of making the following our national priorities for sustained investments: (1) ocean observations; (2) co-location of air-sea observations; and (3) integration of these observations into numerical models. More accurate, and more reliable, forecasts will allow greater lead times for pre-storm mitigation efforts, enhanced protection of life and property, and an overall reduction in the economic impact of damaging storms, potentially saving hundreds of lives and billions of dollars.

Hurricanes increasingly cause significant impacts to the United States (U.S.) coastline as the climate continues to change and both the population near the coast (42% of the U.S. population) and coastal infrastructure and economic activity (estimated at \$8 trillion and 48% of US GDP²) continue to increase. In 2020, an unprecedented 30 named tropical storms formed in the Atlantic; a record 12 made landfall in the continental U.S. and, together, caused 86 deaths. The seven billion-dollar tropical cyclones (TC) were the most in one year since NOAA started keeping track of billion-dollar disasters in 1980. The combined cost of the seven tropical systems was approximately \$40.1 billion, more than 42% of the total U.S. billion-dollar disaster price tag in 2020.

¹ [NOAA Celebrates 200 Years](#)

² [NOAA Billion Dollar Disasters](#)

Priority Recommendations

The recommendations outlined in this report were informed by the 2020 Integrating Ocean Observations to Improve NOAA's Hurricane Intensity Forecasts Workshop. Addressing these recommendations will require coordinated implementation across NOAA mission areas, programs, and service areas and an integrated ocean observing system that can be used to better initialize and validate numerical models.

- **Coordinate efforts to close gaps in ocean and transition zone observations**

Improving NOAA's hurricane intensity forecasts will require closing gaps in ocean and air-sea observations, as these data are key to better understanding the interaction processes that lead to the formation and intensification of storm systems. However, an integrated multi-platform, coordinated ocean observing system is not currently in place at NOAA. Ocean and air observing systems can be better leveraged and coordinated within NOAA and with external partners to close gaps in observations prior to and during the hurricane storm season (e.g., enhancing co-located ocean-atmosphere observations in the air-sea interface zone and the lower atmospheric boundary layer).

- **Evaluate the impacts of ocean and transition zone observations on hurricane intensity forecasts**

Assessing the impacts of ocean and co-located air-sea data is necessary to understand the effectiveness of observation types during the course of a storm and to determine the optimal network design when planning a new observing strategy, reorganizing existing observing networks, or investing in future observing systems. Observing System Experiments (OSEs), Observing System Simulation Experiments (OSSEs), and data-denial studies must be done to assess the impacts of different observations and/or combined observations for improving NOAA's ocean observing strategies.

- **Improve assimilation of ocean and transition zone observations into numerical modeling systems**

Assimilation of more ocean and co-located air-sea data into numerical models is needed to improve hurricane intensity forecasts. Collaboration between NOAA and non-NOAA partners is needed to improve data assimilation (DA) software and development practices to build state-of-the-art assimilation systems; observational targeting practices through analysis of available ensemble model sensitivity patterns; NOAA's current and next generation hurricane modeling systems; understanding of hurricane processes using high-resolution numerical modeling systems; and physical parameterizations in modeling systems.

- **Prioritize and recommend ocean and transition zone observations for future operational investment**

Improving future observing strategies requires understanding the following questions: What observations are needed? When are these observations needed? Why are these observations needed? Which observing systems are best to gather these data? The evaluation of the impacts of ocean and co-located air-sea observations on hurricane intensity forecasts must be assessed with economic valuation studies to answer these questions, allow NOAA to measure and track the societal contributions of its outputs, and inform future investment decisions that generate a high societal contribution (see also: NOAA's Economic Valuation Guide 2021).

Enabling Frameworks and Infrastructure

The recommendations outlined in this report are designed to bolster coordination across NOAA mission areas, programs, and service areas. Implementing the recommendations requires a coordinated approach from planning to implementation, as well as strengthening and expanding partnerships with academic, private, and international groups, and Federal, State, regional, local, and Tribal governments. The following groups, composed of subject matter experts from across NOAA and external partners, have been set up to coordinate the planning and implementation of the priority recommendations.

Extreme Events Ocean Observations Task Team

The Extreme Events Ocean Observations Task Team (EEOOTT) provides the unifying organizational infrastructure for NOAA and external partners to coordinate efforts for implementing the priority recommendations. The task team meets bi-monthly and consists of NOAA and non-NOAA subject matter experts responsible for observations, forecasts, research modeling, funding, and logistical support.

Due to the breadth of subject matter the priority recommendations encompass, the EEOOTT has also convened working groups of subject matter experts focused on advancing the priority recommendations. Working groups report regularly to, and will coordinate with, the EEOOTT to provide recommendations for future priorities and investments at NOAA to improve hurricane intensity forecasts.

Coordinated Ocean Observations Working Group

Priority Recommendation	Coordinated Ocean Observations Working Group Response
Coordinate efforts to close gaps in ocean observations.	This team will focus on coordinating ocean observations efforts, possibly co-located with atmospheric observations, to improve hurricane intensity forecasting by using an evidence-based approach to determine the optimal spatial and temporal ocean observations required. To close gaps in ocean observations, this group will take advantage of advancements in ocean observing technologies and focus on resolving upper ocean features, such as spatial and temporal variability of meso-scale and synoptic features including eddies, boundary currents, and seasonal water masses.

Aircraft Deployment Working Group

Priority Recommendation	Aircraft Deployment Working Group Response
Coordinate efforts to close gaps in ocean observations.	This team will work with the Coordinated Ocean Observations Team to coordinate aircraft-deployed atmospheric and oceanic observations with surface-based ocean observation efforts. This group will: (1) better understand the process and timelines of different aircraft groups; (2) better understand the how, when, and why priorities are set among competing interests; (3) describe the existing and upcoming technical packages and understand loading, securing, and launching needs and constraints; (4) map out staging

	locations and understand the criteria and constraints for using those staging locations; (5) define the communications chain and points of contact for this chains; (6) build and enhance rapport between aircraft deployment groups.
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Integrated Modeling Prediction Assimilation Coordination Team (IMPACT)

Priority Recommendation	IMPACT Response
Evaluate the impacts of ocean observations on hurricane intensity forecasts.	IMPACT will: (1) summarize conclusions from previous model runs and comparisons; (2) outline and conduct the necessary analyses (e.g., OSEs) to evaluate the impacts of ocean observations on hurricane intensity forecasts.
Improve data assimilation of ocean observations into hurricane modeling systems.	IMPACT will evaluate the ocean component of the existing (operational and experimental) coupled atmosphere-ocean hurricane forecasting models. This group will also evaluate the impact of ocean data assimilation on hurricane intensity forecast. Due to maturity or availability of DA systems, data impact studies will be expected to start only when RTOFS-DA and/or ROMS 4DVar are available to EEOOTT members. Because regional MOM6 is in the development stage, the use of Marine JEDI DA in coupled hurricane modeling systems is expected at a later date. The work of this group will benefit from data impact studies performed with available Data Assimilation systems such as COAMPS-TC, HWR-ROMS, and HWRF-HYCOM. A major outcome will be to recommend sampling strategies to improve hurricane intensity forecast.

Prioritization and Resourcing Working Group

Priority Recommendation	Prioritization and Resourcing Working Group response
Prioritize and recommend ocean observations for future operational investment.	This group will work ongoingly to leverage and procure resources to fill gaps in the hurricane intensity forecasting space (observing platforms, data assimilation needs, impact studies, visualization tools, etc.). The group will also work to conduct economic valuation studies of observing systems and combine these results with those from the Coordinated Ocean Observations, Aircraft Deployment, and IMPACT Working Groups to provide NOAA leadership with justifiable, evidence-based recommendations that prioritizes sustained and targeted ocean observations based on cost and relative impact.

Appendix A. Acronyms

ACRONYM	DEFINITION
AOML	Atlantic Oceanographic and Meteorological Laboratory
DA	Data Assimilation
EEOOTT	Extreme Events-Ocean Observations Task Team
GOMO	Global Ocean Monitoring and Observing
HFIP	Hurricane Forecast Improvement Program
IMPACT	Integrated Modeling Prediction Assimilation Coordination Team
IOOS	Integrated Ocean Observing System
JEDI	Joint Effort for Data Assimilation Integration
NOAA	National Oceanic and Atmospheric Administration
NWS	National Weather Service
OSE	Observing System Experiments
OSSE	Observing System Simulation Experiments
RTOFS	Real Time Ocean Forecast System
TC	Tropical Cyclone

Appendix B. Supporting Materials

- B1. [NOAA Hurricane Forecast Improvement Program \(HFIP\) Strategic Plan](#)
- B2. [National Weather Service Weather Ready Nation Strategic Plan 2019-2022](#)
- B3. [NOAA Administrative Order 212-15: Management of Environmental Data and Information](#)
- B4. [The FAIR Guiding Principles for Scientific Data Management and Stewardship](#)
- B5. [2020 NOAA Data Strategy](#)
- B6. [NOAA's Economic Valuation Guide 2021](#)
- B7. [Precipitation Prediction Grand Challenge Strategy](#)
- B8. [IOOS-OAR Workshop's Two Pager: Hurricanes](#)
- B9. [IOOS-OAR Workshop's Two Pager: Cloud Computing](#)
- B10. [IOOS-OAR Workshop's Two Pager: Technology Development and Transition](#)
- B11. [Weather, Water, Climate Five-Year Strategy](#)
- B12. [NOAA Climate and Fisheries Initiative](#)
- B13. [EPIC Strategic Plan](#)
- B154 [Workshop Crosswalk with NOAA Line Offices and Programs](#)

Appendix C. Crosswalk of Line Office Priorities

	Priority Recommendations for Integrating Ocean Observations to Improve NOAA's Hurricane Intensity Forecasts			
	Coordinate efforts to close gaps in ocean observations	Evaluate the impacts of ocean observations on hurricane intensity forecasts.	Improve assimilation of ocean and transition zone observations into numerical modeling systems	Prioritize and recommend ocean observations for future operational investment
NOS				
IOOS	x	x	x	x
COMT			x	
OAR				
GOMO	x	x	x	x
AOML	x	x	x	x
GFDL				
PSL	x	x	x	x
PMEL	x			x
WPO				
NWS				
NHC				
EMC		x	x	
OPC				x
STI				
Dissemination				
NWS Observations Portfolio	x			x
Cooperative Institutes				
CIMES				
CIMAS	x	x	x	x
CINAR	x	x	x	x
CIMEAS	x	x	x	
OMAO				
	x			
NESDIS				

Appendix D. Crosswalk of Intra-Agency Efforts

	Priority Recommendations for Integrating Ocean Observations to Improve NOAA's Hurricane Intensity Forecasts			
	Coordinate efforts to close gaps in ocean observations	Evaluate the impacts of ocean observations on hurricane intensity forecasts.	Improve assimilation of ocean and transition zone observations into numerical modeling systems	Prioritize and recommend ocean observations for future operational investment systems
Precipitation Prediction Grand Challenge				
Objective 1. Enhance and sustain user engagement				
Objective 2. Improve precipitation prediction products and applications				
Objective 2. Improve precipitation prediction products and applications				
Objective 3. Improve prediction systems for precipitation			X	
Objective 4. Sustain, enhance, and exploit observations	X			
Objective 5. Improve process-level understanding and modeling		X		
Objective 6. Advance understanding of precipitation predictability				
IOOS-OAR Workshops				
Hurricanes	X	X		X
Cloud Computing				
Techonology Development and Transitions				
Climate Fisheries Initiative				
Action // Enhance the utility of existing climate information				
Action // Advance NOAA's regional modeling system				
Action // Establish regional teams and a national community of practice				
Action // Fuel innovation and applications through targeted research				
WWC Strategy (2022-2026)				
4.1 Service delivery				
4.2 Decision support				
4.3 Modeling and prediction	X	X	X	X
4.4 Research and development	X	X	X	X
4.5 Observations	X	X	X	X
EPIC Strategic Plan				
3.1 Accurate and reliable operational models	X		X	
3.2 Community contributions to operational modeling systems				
3.3 Community engagement				

Appendix E. Who's Who of Hurricane Intensity Forecasting

Mohamed Adel (mohamed@mohamedadel.com) is a Consultant at the Ocean Sciences and Techniques Academy.

Captain Dr. Abdulmoneim Al Janahi (memac@batelco.com.bh) is the Director of the Marine Emergency Mutual Aid Center (MEMAC).

Maria Aristizabal (maria.aristizabal@noaa.gov) is a Support Scientist at NOAA/EMC. I will carry out research, development, and transition to operations of ocean numerical models that are coupled to regional hurricane forecast systems.

Krisa Arzayus (krisa.arzayus@noaa.gov) is the Deputy Director of the U.S. IOOS Program Office.

Kathleen Bailey (kathleen.bailey@noaa.gov) is an Oceanographer/Physical Scientist at the U.S. IOOS Program Office.

Molly Baringer (molly.baringer@noaa.gov) is the Deputy Director at NOAA's AOML.

Gustavo Goni (Gustavo.Goni@noaa.gov) is the Director of the Physical Oceanography Division at NOAA's AOML.

Christine Bassett (christine.bassett@noaa.gov) is a Knauss Marine Policy Fellow at NOAA's NWS OBS.

Peter Black (peter.black@noaa.gov) is a senior scientist consultant with I.M. Systems Group working with NOAA's NCEP/EMC on dropsonde use for error reduction in operational hurricane and winter storm forecast models employed by NOAA's NHC and WPC. He collaborates with NOAA's AOML and is a Hurricane Ocean Impacts 'Tiger Team' member. He has 40 years of experience flying into tropical cyclones and 55 years analyzing airborne atmospheric and oceanographic observations collected to define structure and improve forecasting of these storms.

Cameron Book (cameron.book@noaa.gov) is a Contractor at NOAA's EMC.

Sebastien Boulay (sebastien.boulay@sofarocean.com) is the Director of Business Development at Sofar Ocean Technologies.

Michael Brennan (michael.j.brennan@noaa.gov) is the Branch Chief of the Hurricane Specialist Unit at NOAA's NHC.

Francis Bringas (Francis.Bringas@noaa.gov) is an Oceanographer at NOAA's AOML.

Sandra Bringas (sandra.bringas@noaa.gov) is a Research Associate at NOAA's AOML.

Noel Brizuela (nogutier@ucsd.edu) is a Ph.D. Student at the Scripps Institution of Oceanography.

Lisa Bucci (lisa.r.bucci@noaa.gov) is a Senior Research Associate at NOAA's AOML HRD.

Luca Centurioni (lcenturioni@ucsd.edu) is a Researcher at the Scripps Institution of Oceanography.

Paul Chang (paul.s.chang@noaa.gov) leads the Ocean Surface Wind Science Team at NOAA's NESDIS/STAR and the airborne Ocean Winds program for hurricanes and winter storms.

Patricia Chardon (patricia.chardon@upr.edu) is the Technical Director of CARICOOS.

Shuyi Chen (shuyic@uw.edu) is a Professor at the University of Washington.

Sue Chen (sue.chen@nrlmry.navy.mil) is a Meteorologist at the U.S. Naval Research Laboratory.

Xiaomin Chen (xiaomin.chen@noaa.gov) is a Postdoctoral Researcher with the Northern Gulf Institute at NOAA's HRD.

Andy Chiodi (andy.chiodi@noaa.gov) is a Research Scientist at NOAA PMEL and University of Washington.

Joseph Cione (joe.cione@noaa.gov) is a Meteorologist at NOAA's AOML HRD.

Tripp Collins (Clarence.o.collins@usace.army.mil) is a Research Oceanographer with the USACE Coastal and Hydraulics Laboratory at the Field Research Facility in Duck, NC. Observation and analysis of ocean waves and momentum fluxes.

Sam Coakley (sjc244@marine.rutgers.edu) is a Graduate Student at Rutgers University in the RUCOOL lab working on problems of upper ocean mixing in hurricanes and ocean mixed layer dynamics. I am also interested in using 'science storms' to validate coupled models.

John Cortinas (john.cortinas@noaa.gov) is the Director of NOAA's AOML.

Josh Cossuth (joshua.cossuth@navy.mil) is a Program Manager with the Marine Meteorology Program at the Office of Naval Research.

Michael Crowley (crowley@marine.rutgers.edu) is the Technical Director at MARACOOS/Rutgers University.

Tom Cuff (thomas.cuff@noaa.gov) is the Director of NOAA OBS.

Eric D'Asaro (dasaro@apl.washington.edu) is a Senior Principal Oceanographer at the University of Washington.

Howard Diamond (howard.diamond@noaa.gov) is the Director of the Atmospheric Sciences and Modeling Division at NOAA's ARL.

Steven DiMarco (sdimarco@tamu.edu) is a Professor (Depts. of Oceanography and Ocean Engineering) and the Ocean Observing Team Lead for the Geochemical and Environmental Research Group at Texas A&M University; a Fellow of the Marine Technology Society; and principal investigator of the Texas Automated Buoy System (<http://tabs.gerg.tamu.edu>). His research focuses on interdisciplinary studies of the coastal and deep processes of marginal seas.

Ricardo Domingues (Ricardo.Domingues@noaa.gov) is an Oceanographer at NOAA's AOML.

James Doyle (james.doyle@nrlmry.navy.mil) is a Senior Scientist at the U.S. Naval Research Laboratory (NRL) Marine Meteorology Division in Monterey, CA and leads the model development team for the Navy's COAMPS- COAMPS-TC. He leads multiple research programs on tropical meteorology and predictability, and has led numerous field campaigns. Dr. Doyle is a fellow of the AMS and has published over 175 peer-reviewed publications.

Catherine Edwards (catherine.edwards@skio.uga.edu) is an Associate Professor at the Skidaway Institute of Oceanography.

Brian Elliot (brian.e.elliott@noaa.gov) LCDR Brian Elliot is the Program Manager of the NOAA Small Boat Program and works with all NOAA Line Offices to ensure safe, efficient, and effective small boat operations around the world.

Steve Feuer (steve.feuer@noaa.gov) is a Meteorologist in the Chief, Aerial Reconnaissance Coordination, All Hurricanes (CARCAH) unit of the USAF Reserve 53rd Weather Reconnaissance Squadron located at the National Hurricane Center.

Chris Fairall (chris.fairall@noaa.gov) is a Research Physicist at NOAA's PSL who works on air-sea fluxes.

Mike Farrar (michael.farrar@noaa.gov) is the Director of NOAA's National Centers for Environmental Prediction and the 2021 President of the American Meteorological Society.

Stylianios Flampouris (stylianios.flampouris@noaa.gov) is a Contractor at NOAA's OSTI.

Scott Glenn (glenn@marine.rutgers.edu) is a Distinguished Professor of Marine Sciences at Rutgers University. He was one of the Navy's first dynamical ocean forecasters during the Cold War. Current research includes rapid co-evolution of the ocean and atmosphere in hurricanes using UxS and remote sensing observations combined with ocean, atmosphere, and LES models.

Donglai Gong (gong@vims.edu) is an Associate Professor at the Virginia Institute of Marine Science - William & Mary whose research focuses on ocean observations over the shelf, shelbreak, and slope region of the Mid-Atlantic Bight. He has been working with underwater gliders for over a decade and his lab has been an IOOS data provider since 2016. He also has extensive experience analyzing mooring

and HF-Radar data and is interested in applications of artificial intelligence / machine learning in ocean observing.

Carl Gouldman (carl.gouldman@noaa.gov) is the Director of the U.S IOOS Program Office. His office is one of the funders for the team operating underwater gliders in support of hurricane intensity forecasts.

Joe Gradone (jgradone@marine.rutgers.edu) is a PhD candidate working with Travis Miles and Scott Glenn at Rutgers University. He plans to use several years of Slocum glider experience, from his Master's work at the University of Delaware and his work at Teledyne Webb Research, to better understand air-sea fluxes and improve hurricane models.

Ken Graham (kenneth.graham@noaa.gov) is the Director of NOAA's National Hurricane Center.

Lew Gramer (lew.gramer@noaa.gov) is an oceanographer specializing in coastal, shelf, and surface layer processes, working within an R2O-oriented TC modeling group at HRD.

Monica Grasso (monica.grasso@noaa.gov) is the Chief Economist at NOAA.

Silvia Gremes-Cordero (silvia.gremes.cordero@noaa.gov) is a Senior Oceanographer at NOAA's NDBC.

Karen Grissom (karen.grissom@noaa.gov) is an Oceanographer at NOAA's NDBC.

Jennifer Haase (jhaase@ucsd.edu) is a Research Scientist at the Scripps Institution of Oceanography.

Maidaawe Bahane Hadjati Pulchérie (pulcheriebahane@gmail.com) is a Meteorologist at the National Meteorology Direction of Cameroon and the Expert of the Ocean Directory.

Rear Admiral Nancy Hann (nancy.hann@noaa.gov) is the Deputy Director of NOAA's OMAO.

Scott Harper (scott.l.harper@navy.mil) is a Program Officer for the Ocean, Atmosphere, and Space Research Division at the Office of Naval Research.

Brittany Herbert (bherbert@groupcls.com) is an Environmental Scientist at the CLS Group.

Debra Hernandez (debra@secoora.org) is the Executive Director of SECOORA.

Heather Holbach (heather.holbach@noaa.gov) is a Postdoctoral Scientist at NOAA's AOML.

Verena Hormann (vhormann@ucsd.edu) is an Associate Researcher at the Scripps Institution of Oceanography.

Stephan Howden (stephan.howden@usm.edu) is a Professor at the University of Southern Mississippi and directs the Central Gulf of Mexico Ocean Observing System, which operates and facilitates the operation of gliders during the hurricane season.

Benjamin Jaimes de la Cruz (bjaimes@rsmas.miami.edu) is an Assistant Scientist at the University of Miami.

Steven Jayne (sjayne@whoi.edu) is a Senior Scientist in the Physical Oceanography Department at Woods Hole Oceanographic Institution. He leads the development effort of the ALAMO profiling float and has focused his research on understanding the interaction of the ocean and atmosphere under tropical cyclones. He is also a principal investigator in the Argo program.

Long Jiang (LJiang@wmo.int) is the Technical Coordinator for Data Buoy Cooperation Panel and time series ocean observing stations at OceanOPS/WMO, interested in optimization and synergy of ocean observing systems for quality assured data in modeling and forecasting services for numerical weather prediction, climate research, and projection.

Shaun Johnston (shaunj@ucsd.edu) is an Associate Researcher at the Scripps Institution of Oceanography studying the future capability of profiling float measurements of CTD, waves, and turbulence in upper 200 m.

Youngsun Jung (youngsun.jung@noaa.gov) is a Program Manager at NOAA's NWS.

HeeSook Kang (hkang@rsmas.miami.edu) is a Senior Research Associate at CIMAS.

Kristina Kiest (kristina.kiest@noaa.gov) is a Communications Specialist at NOAA's AOML.

Hyun-Sook Kim (hyun.sook.kim@noaa.gov) is a Senior Scientist at NOAA's AOML.

Jong Kim (jong.kim@noaa.gov) is a Support Scientist at NOAA's EMC.

Barbara Kirkpatrick (barb.kirkpatrick@gcoos.org) is the Executive Director of GCOOS.

Daryl Kleist (daryl.kleist@noaa.gov) is a Physical Scientist at NOAA's EMC.

John Knaff (John.Knaff@noaa.gov) is a tropical cyclone and satellite meteorology expert with NOAA's Center for Satellite Applications and Research co-located at Colorado State University. He has extensive experience in the development of statistical-dynamical intensity forecast models, using satellite data to diagnose tropical cyclone structure including intensity, tropical cyclone temporal evolution, and the development of satellite climatologies.

Gerhard Kuska (Kuska@maracoos.org) is the Executive Director of MARACOOS.

Sandra LaCorte (sandra.lacorte@noaa.gov) is an Observations Coordinator at NOAA's WPO.

LCDR Benjamin LaCour (benjamin.lacour@noaa.gov) is the Executive Officer of the Integrated Ocean Observing System Office.

Matthieu Le Henaff (matthieu.lehenaff@noaa.gov) is an Assistant Scientist with the Univ. of Miami/CIMAS and NOAA/AOML, working (among other topics) on ocean data assimilation experiments to evaluate observations, in particular for hurricane applications.

David Legler (david.legler@noaa.gov) is the Director of NOAA's GOMO.

Matthieu Le Henaff (matthieu.lehenaff@noaa.gov) is an Assistant Scientist with the Univ. of Miami/CIMAS and NOAA/AOML working on ocean data assimilation.

Luc Lenain (luc.lenain@ucsd.edu) is the Director of the Air-Sea Interaction Laboratory at the Scripps Institution of Oceanography.

Bill Lingsch (bill.lingsch@noaa.gov) facilitates communication and collaboration across the U.S. Glider Community for scientific collaboration and information/resource sharing for glider operators, data users, manufacturers, academia, and government agencies. He has over 39 years (31 with Navy and 8 in private industry) working in the oceanography and hydrography field that included doing oceans surveys globally and holding positions as Technical Lead, Program Manager, Littoral and Riverine Department Head, and Assistant Chief of Staff (ACOS) for Commander, Naval Meteorology and Oceanography Command.

Rick Lumpkin (rick.lumpkin@noaa.gov) is the Division Deputy Director at NOAA's AOML. He also manages the Atlantic Oceanographic and Meteorological Laboratory's (AOML) component of NOAA's Global Drifter Program, part of an international effort to maintain a global network of surface drifting buoys for climate and weather research, monitoring and prediction. He serves as co-chair for North America on the executive panel of the Data Buoy Cooperation Panel (DBCP).

Kyle MacInnis (kmacinnis@metocean.com) is the Business Development Manager at Met Ocean.

Ahmed Makaoui (oceanomakaoui@gmail.com) is the Research Director at the Institut National de Recherche Halieutique (INRH).

Frank Marks (frank.marks@noaa.gov) is the Director of the Hurricane Research Division at NOAA's AOML and research lead of NOAA's Hurricane Forecast Improvement Project (HFIP). He has 40 years of experience flying into tropical cyclones and analyzing the observations collected to improve our characterization of processes that impact the evolution of these storms.

Kevin Martin (Kevin.m.martin@usm.edu) is a Senior Marine Instrumentation Specialist - Ocean Observing Manager at the University of Southern Mississippi. He works with HFR, Ocean Buoys, and Gliders in the Northern Gulf Of Mexico at USM for Dr. Stephan Howden and has been deploying gliders in the Gulf of Mexico for hurricane operations for 8 years. His interests lie in advancing technology to collect better data for oceanographic needs.

Avichal Mehra (Avichal.Mehra@noaa.gov) is the Group Chief of Dynamics and Coupled Modeling Group, Modeling and Data Assimilation Branch at NOAA's EMC.

Chris Meinig (christian.meinig@noaa.gov) is the Director of Engineering at NOAA's PMEL.

Sophia Merrifield (smerrifield@ucsd.edu) is a Project Scientist at the Scripps Institution of Oceanography.

Tilden Meyers (Tilden.Meyers@noaa.gov) is a Senior Scientist at NOAA's ARL.

Travis Miles (tnmiles@marine.rutgers.edu) is an Assistant Physical Oceanographer at Rutgers University.

Mark Miller (mark.b.miller@noaa.gov) is the Assistant Director for Strategic Planning at NOAA's NWS Office of Observations (OBS).

Jessica Mkitarian (jessica.mkitarian@noaa.gov) is a Communications Specialist at NOAA's GOMO.

Julio Morell (julio.morell@upr.edu) is the Executive Director of CARICOOS.

Tamaryn Morris (tamaryn.morris@weathersa.co.za) is a Senior Scientist: Marine Coordinator at the South African Weather Service.

Shirley Murillo (Shirley.Murillo@noaa.gov) is the Deputy Director of the Hurricane Research Division at NOAA's AOML. She along with the HRD Director oversee the scientific research priorities carried out by the scientists.

Stephanie Murphy (smurphy@oceanleadership.org) is a Program Associate at the Consortium for Ocean Leadership.

Carl Newman (Carl.E.Newman@noaa.gov) is the Deputy Director of the NOAA Aircraft Operations Center.

Kevin O'Brien (kevin.m.o'brien@noaa.gov) is the OCG Vice Chair for Data Management at NOAA's PMEL.

Terri Paluszkiwicz (etpaluszkiwicz@gmail.com) is the President of OctopusOcean Consulting LLC.

LCDR Jeff Pereira (jeffrey.pereira@noaa.gov) is a Recruiter for NOAA's OMAO.

Dawn Petraitis (dawn.petraitis@noaa.gov) is a Physical Scientist at NOAA's NDBC where he works with the NDBC network of buoys and C-MAN stations, with a focus on data quality and transmission. NDBC also moves the IOOS RA data and glider data to the GTS for real time distribution.

Henry Potter (hpotter@tamu.edu) is an Assistant Professor at Texas A&M University.

Khafid Rizki Pratama (khafidrizkipratama@gmail.com) is a scientist and forecaster at the Indonesia Agency for Meteorology Climatology and Geophysics (BMKG).

Josie Quintrell (josie@ioosassociation.org) is the Executive Director of the IOOS Association.

Keerthivasan Ramasamy (keerthivasan1206@gmail.com) is a Senior Research Fellow at the National Institute of Ocean Technology, Chennai (NIOT).

Grant Rawson (grant.rawson@noaa.gov) is the Senior Glider Engineer at NOAA's AOML, which has been deploying Gliders in the Caribbean and Tropical North Atlantic since 2014 to study tropical cyclone intensification.

Nelly Riama (nelly.florida@bmkg.go.id) is the Director of the Indonesia Agency for Meteorology, Climatology, and Geophysics.

Renee Richardson (renee.richardson@noaa.gov) is a Graduate Research Assistant at Florida State University and soon to be Knauss fellow at NOAA's WPO. Her dissertation is focused on investigating how a specific sea spray generation mechanism affects the surface momentum flux in tropical cyclones.

Ulises Rivero (ulises.rivero@noaa.gov) is the Chief Engineer at NOAA's AOML.

Pelle Robbins (probbins@whoi.edu) is a Research Specialist at Woods Hole Oceanographic Institution. She is Data Manager and Deployment Coordinator for the WHOI Argo Program and contributed to the development of the ALAMO float platform.

Robert Rogers (Robert.Rogers@noaa.gov) is a Meteorologist at NOAA's AOML.

Peter Rogowski (progowski@ucsd.edu) is a Project Scientist at Scripps Institution of Oceanography.

Johna Rudzin (johna.rudzin.ctr@nrlmry.navy.mil) is an NRC Postdoctoral Research Fellow at the U.S. Naval Research Laboratory Marine Meteorology Division. She specializes in air-sea interaction in tropical cyclones, particularly how vertical salinity gradients impact in-storm and wake ocean response and how this response influences air-sea fluxes and the atmospheric boundary layer. Research interests include ocean-to-atmospheric boundary layer interaction in TCs, upper ocean dynamics in mesoscale ocean variability in TCs, and ocean observation impact in coupled TC modeling. She also has an interest in scientific communication of risk to the public impacted by tropical cyclones.

Michael Rufo (mrufo@boston-engineering.com) is the Director of the Advanced Systems Group at the Boston Engineering Corporation.

Christian Saiz (christian.saiz@noaa.gov) is an Electrical Engineer at CIMAS and is involved in Glider Engineering and Piloting.

Beth Sanabia (sanabia@usna.edu) is an Associate Professor at the U.S. Naval Academy.

Ignacio Sepulveda (ignaciosepu@hotmail.com) is a Miles Postdoctoral Fellow at the Scripps Institution of Oceanography. I am a Coastal Engineer with expertise on coastal hazards. I have worked on probabilistic tsunami hazard assessments and I plan to extend my studies to hurricanes. Recently, I have been working with GNSS Interferometric Reflectometry to measure water levels and significant wave height at the coast. Next fall I will start my appointment as Assistant Professor in Coastal Engineering at San Diego State University.

Lynn Shay (nshay@rsmas.miami.edu) is a Professor at the University of Miami.

Eric Siegel (eric.siegel@creativestructionlab.com) is the Executive in Residence at CDL Oceans.

Joe Sienkiewicz (joseph.sienkiewicz@noaa.gov) is the Chief of the Ocean Applications Branch at NOAA's Ocean Prediction Center (OPC) where he works to emphasize common challenges and the possible application and findings to extratropical maritime cyclones. Joe also serves as co-lead on the NWS Science Technology Integration Marine Weather Working Group and a member of the STI Tropical Working Group. One goal of both groups is to better unify ocean weather services between tropical and extratropical threats to coasts and shipping.

Jason Sippel (jason.sippel@noaa.gov) is a Meteorologist at NOAA's HRD.

Emily Smith (emily.a.smith@noaa.gov) is a Program Manager at NOAA's GOMO.

Jessica Snowden (jessica.snowden@noaa.gov) is the Deputy Director at NOAA's GOMO.

Cheyenne Stienbarger (cheyenne.stienbarger@noaa.gov) served as a 2020 Sea Grant Knauss Fellow to support GOMO's TPOS 2020 Project and extreme events efforts, including planning the January 2021 workshop to improve hurricane intensity forecasts. In her role as a GOMO program manager, Cheyenne continues to coordinate the advancement of GOMO's activities focused on ocean observing under extreme events and co-leads the Extreme Events-Ocean Observations Task Team.

Vijay Tallapragada (vijay.tallapragada@noaa.gov) is the Chief of the Modeling and Data Assimilation Branch at NOAA's EMC.

Eric Terrill (eterrill@ucsd.edu) is a Research Professional at the Scripps Institution of Oceanography.

Elizabeth Thompson (elizabeth.thompson@noaa.gov) is a Research Meteorologist at NOAA's PSL.

Sid Thurston (sidney.thurston@noaa.gov) is a Program Manager at NOAA's GOMO.

Jim Todd (james.todd@noaa.gov) is an Oceanographer at NOAA's GOMO.

Robert Todd (rtodd@whoi.edu) is an Associate Scientist at the Woods Hole Oceanographic Institution. He conducts year-round surveys of the Gulf Stream and nearby waters along the US East Coast using autonomous underwater gliders. He has long-term interests in expanding the sustained Global Ocean Observing System to include oceanic boundary current systems.

Sikchya Upadhayay (sikchya.upadhayay@noaa.gov) is an Atmospheric Scientist at Science and Tech. Corporation.

Jan van Smirren (janvansmirren@oceansierra.com) is the Treasurer of GCOOS.

Ramasamy Venkatesan (dr.r.venkatesan@gmail.com) is a Senior Scientist and Program Director at the National Institute of Ocean Technology (NIOT).

Charles Vincent (cvincent@cstars.miami.edu) Prof. Vincent's interests are in the dynamics of ocean waves and their interaction with the atmosphere and ocean; he is also interested in how surface wave patterns as observed via radars or other sensors can be used to better understand the coupled air-ocean environment.

Mark Vincent (mark.vincent@noaa.gov) is a Research Program Manager at NOAA's WPO.

Joshua Wadler (joshua.wadler@noaa.gov) is a Postdoctoral Associate at NOAA's Hurricane Research Division (HRD). He is interested in thermodynamic and kinematic distributions in tropical cyclones and specializes in the role of ocean structure and air-sea interactions on tropical cyclone structure and intensity. He has approached this problem from both observational and modeling perspectives and has experience planning and executing air-sea interaction observational experiments, such as in Hurricane Michael.

Zhien Wang (Zhien.wang@colorado.edu) is a Professor at the University of Colorado. He develops airborne Raman lidars to profile PBL water vapor, temperature, and aerosol simultaneously and work with scientists at the NOAA HRD to measure high spatially resolved hurricane PBL structures with Raman lidar from the NOAA P-3.

Clifford Watkins (cew145@marine.rutgers.edu) is a Postdoctoral Researcher at Rutgers University.

Susan West (susan.west@noaa.gov) is a Senior International Program Analyst at NOAA's NWS.

Kerri Whilden (kwhilden@tamu.edu) is an Assistant Research Scientist at Texas A&M University with the Geochemical & Environmental Research Group (GERG) and the Gulf of Mexico Coastal Ocean Observing System (GCOOS). She manages the operations of the TAMU high frequency radar and autonomous vehicles and facilitated hurricane glider deployments for the 2019 and 2020 seasons.

Jeff Wielgus (jeffrey.wielgus@noaa.gov) is an Economist at NOAA.

Susan Wijffels (swijffels@whoi.edu) is a Senior Scientist at the Woods Hole Oceanographic Institution.

John Wilkin (jwilkin@rutgers.edu) is a coastal ocean modeler developing data assimilative model-based forecast systems for shelf and boundary current regions. A co-developer of the ROMS ocean model, he uses 4D-VAR tools for quantifying observation impacts and observing system designs, and is leading projects developing weakly coupled ocean-atmosphere data assimilation.

Doug Wilson (doug.wilson@uvi.edu) is an Oceanographer with 30 years NOAA experience in observational and operational oceanography. Experienced in physical oceanography and studies of ocean dynamics and observations, particularly in the Western Tropical Atlantic and Caribbean Sea. Founded IOCARIBE-GOOS, the GOOS Regional Alliance for the Caribbean region. Presently active in CARICOOS, MARACOOS, and Courtesy Professor at the University of the Virgin Islands in St, Thomas, USVI.

Yan Xue (Yan.Xue@noaa.gov) is a Program Manager at NOAA's OSTI.

Lisan Yu (lyu@whoi.edu) is a Senior Scientist at the Woods Hole Oceanographic Institution.

Ghada Y. Zaghloul (yaheaghada1@yahoo.com) is a Researcher at the NIOF.

Chidong Zhang (chidong.zhang@noaa.gov) is the Ocean Climate Research Division Leader at NOAA's PMEL.

Dongxiao Zhang (Dongxiao.Zhang@noaa.gov) is a Principal Research Scientist of CICOES/University of Washington and NOAA/PMEL, specializing in air-sea flux and ocean current measurements with moored buoys and Uncrewed Surface Vehicles (USVs). Experienced in USV Saildrone observations in both tropical oceans and the Arctic. Currently working on enhancing Saildrone capability in observing Hurricanes.

Jun A. Zhang (jun.zhang@noaa.gov) is an Atmospheric Scientist at NOAA's AOML HRD and University of Miami/ RSMAS, Cooperative Institute of Marine and Atmospheric Sciences.

Ann-Christine Zinkann (ann-christine.zinkann@noaa.gov) is a Sea Grant Knauss Fellow at NOAA's GOMO.